# APPENDIX F PUBLIC INVOLVEMENT REPORT

# STATE HIGHWAY 9 AND U.S. HIGHWAY 6 IMPROVEMENT PROJECT AT THE INTERSTATE 70 SILVERTHORNE/DILLON INTERCHANGE

# **PUBLIC INVOLVEMENT REPORT**

July 9, 2012

# **Prepared for:**

Colorado Department of Transportation Region 1

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# SH 9 AND US 6 IMPROVEMENT PROJECT AT THE

# INTERSTATE 70 SILVERTHORNE/DILLON INTERCHANGE

# **PUBLIC INFORMATION REPORT**

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#### 1. INTRODUCTION

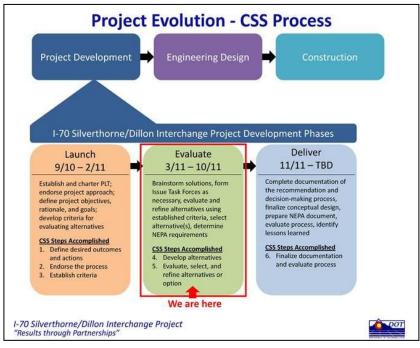
The State Highway 9 and U.S. Highway 6 Improvement Project at the Interstate 70 Silverthorne Dillon Interchange, previously referred to as the Interstate 70 (I-70) Silverthorne/Dillon Interchange project, included an extensive public involvement process in conjunction with the identification and analysis of potential improvements to the Interstate 70 (I-70) interchange with U.S. Highway 6 (US 6) and State Highway 9 (SH 9), located in the Town of Silverthorne.

This process, consistent with the Colorado Department of Transportation's (CDOT's) commitment to Context Sensitive Solutions (CSS) and the requirements of the National Environmental Policy Act (NEPA), was designed to:

- Include multiple opportunities for stakeholders and the public to provide input into the development of project rationale and purpose and need;
- Include multiple opportunities for stakeholders and the public to engage in scoping activities, including:
  - The identification of existing conditions considerations,
  - o The identification of critical project issues, and
  - The development of project-specific alternative evaluation criteria;
- Ensure that alternatives development and screening processes had broad stakeholder involvement and support; and
- Ensure that the public was consistently informed of project activities throughout the life cycle of the project.

Conducted under the I-70 Mountain Corridor Context Sensitive Solutions Guidance (www.i70mtncorridorcss.com), the I-70 Silverthorne/Dillon Interchange project incorporated the six CSS process steps into three phases: Launch, Evaluate, and Deliver. Stakeholder involvement efforts were completed through the first two Life Cycle Phases of the CSS Decision-Making Process before the project was postponed.

This report provides a detailed summary of all public involvement activities completed from the project's launch in September 2010 through its postponement in October 2011. The report outlines activities by project phase.



# 2. PHASE 1: LAUNCH (AUGUST 2010-FEBRUARY 2011)

#### 2.1 Team Selection

In August of 2010, at the outset of the I-70 Silverthorne/Dillon Interchange Project, CDOT convened a Project Leadership Team (PLT) to work with CDOT staff in selecting a consultant team to conduct the planning, design, environmental, and public involvement activities for the project. The PLT initially included representation from the Colorado Department of Transportation (CDOT), the Federal Highway Administration (FHWA), the Town of Silverthorne, and Summit County. The PLT, in cooperation with CDOT staff, chose a project team led by prime consultant AECOM. InterMountain Corporate Affairs was included as the public involvement consultant on the AECOM team.

# 2.2 PLT Conference Call September 2, 2010:

# PLT membership confirmation and overview of team responsibilities

The first activity undertaken by the I-70 Silverthorne/Dillon Interchange Project Team was the confirmation of final PLT membership, which -- following its assistance in the selection of the project consultant team -- was charged with the following tasks for the remainder of the project life cycle, consistent with the CSS Decision-Making Process:

- Lead and manage the project
- Champion the CSS process
- Enable and facilitate decision making
- Keep the project on track with the project work plan established by the project staff

To that end, the initial PLT members met via conference call on September 2, 2010 to discuss member responsibilities and expectations, as well as the addition of members to represent the Town of Dillon and local environmental and business interests. It was decided that Eric Holgerson, Steve Swanson, and Peggy Long would be invited to join the PLT, respectively. (Minutes from the 9-2-10 PLT meeting are included in Appendix Section A, page 8.)

#### 2.3 PLT Membership

The final roster of PLT members, including new members chosen at the September 2, 2010 PLT meeting, included:

- CDOT Program Engineer: Scott McDaniel, CDOT Region 1 West Program Engineer
  - o Replaced in June 2011 by Jim Bemelen, CDOT Region 1 West Program Engineer
  - Replaced in June 2011 by Peter Kozinski, CDOT Region 1 West Program Engineer
- CDOT Resident Engineer: Bill Scheuerman, CDOT Region 1 Mountain Resident Engineer
  - Replaced in September 2011 by Grant Anderson, CDOT Region 1 Mountain Resident Engineer
- CDOT Environmental Lead: Wendy Wallach, I-70 Mountain Corridor Environmental Lead
  - Replaced in June 2011 by Chuck Attardo, Region Planning and Environmental Manager
- CDOT Project Manager: Tyler Weldon PE I, Mountain Residency
- Federal Highway Administration: Melinda Urban, Operations Engineer
- Town of Silverthorne: Bill Linfield, Public Works Director

- Summit County: Thad Noll, Assistant County Manager
- Town of Dillon: Eric Holgerson, Public Works Director
  - o Replaced May 2011 by Dan Burroughs, Town Engineer, Town of Dillon
- Business Community: Peggy Long, Silverthorne resident
- Environmental Interests: Steve Swanson, Blue River Watershed
- Consultant Project Manager: R.A. Plummer, AECOM Technical Services

# 2.4 PLT Meeting September 27, 2010:

# **Establishment of Project Mission and Goals**

This first PLT meeting to include the entire PLT membership was held on September 27, 2010. This meeting was dedicated to defining the mission, goals, and objectives of the project; identifying key project stakeholders, key issues, and critical success factors; and agreeing upon operating procedures. The PLT agreed on the following mission statement and goals for the project. (Minutes from the 9-27-10 PLT meeting are included in Appendix Section A, page 11.)

#### **Mission Statement:**

"Our mission is to deliver a multi-modal transportation project that is a model for the I-70 Mountain Corridor. We will respect community and environmental values while improving safety, access, and mobility by engaging in an inclusive and transparent process that is widely supported and demonstrates best practices in all respects."

#### **Project Goals:**

- To deliver a project that is a model for the I-70 Mountain Corridor by enhancing mobility -including multi-modal transportation system performance improvements -- while highlighting a
  successful collaboration between the Federal Highway Administration (FHWA), CDOT, and local
  agencies, as well as how value may be generated from the Programmatic Environmental Impact
  Statement (PEIS).
- To develop an innovative interchange solution that is of appropriate scale; respects community
  values and environmental resources; meets all of the various stakeholders' needs; and is
  consistent with adopted local plans, policies, and economic development objectives.
- To embrace the I-70 Mountain Corridor Context Sensitive Solutions (CSS) decision-making process while adhering to the overall corridor vision and core values. The project will demonstrate best practices in all respects.
- To allow inclusive and transparent stakeholder involvement in the development and selection of
  alternatives facilitated by a strong, long-term intergovernmental team that manages
  expectations and allows "no surprises" so that the resulting project can be endorsed and
  "owned" by the community.
- To improve local traffic flow on U.S. Highway 6 (US 6) and State Highway 9 (SH 9) and regional traffic flow on I-70, US 6, and SH 9, minimizing regional travel times while improving access to major activity centers and providing the appropriate balance of through traffic and local access needs with a long-term transportation vision in mind.
- To include, consider, or not preclude future transit improvements -- including an Advanced Guideway System alignment and possible transit station.
- To improve safety for motorists, transit riders, cyclists, and pedestrians within the project limits.

- To identify, where possible, public and private-sector partnership opportunities to address aesthetics, access, maintenance, local road improvements, and private improvements.
- To define flexible alternatives for interchange phasing, including early action opportunities, that
  can be built either in whole or in logical phases consistent with available funding and prioritized
  needs
- To avoid, minimize, and mitigate adverse impacts to the local businesses and surrounding
  environmental resources -- ultimately improving existing conditions -- consistent with the intent
  of the CSS process and CDOT's policies and practices. This will be a "self-mitigating" project,
  which builds the mitigation into the solution.
- To deliver a project that is economically and physically feasible.
- To incorporate sustainability principles and practices into the decision-making process and the design and construction of future improvements.

#### 2.5 Stakeholder Involvement Plan

InterMountain Corporate Affairs drafted a Stakeholder Involvement Plan, which outlined the specific activities CDOT would perform to identify and involve stakeholders in every aspect of the 6-Step CSS Process. This document reflected the commitment of CDOT, the PLT, and the project staff to early, open, and ongoing stakeholder involvement in the I-70 Silverthorne/Dillon Interchange Project with the goal of enabling meaningful input and opportunities for the public to participate in decision making. A component of the Stakeholder Involvement Plan was a stakeholder database that contained nearly 700 agency, business, and stakeholder contacts. This list was initiated in the first months of the project, and was continually updated throughout the project life cycle to include newly identified stakeholders. Stakeholders were identified via appropriate contact lists from prior projects -- such as the Collaborative Effort, CSS, and the PEIS – and from website inquiries, public open houses, city business contact lists, and other means of contact. (The Stakeholder Involvement Plan and stakeholder contact database are included in Appendix Section B, page 61 and 78, respectively.)

# 2.6 PLT Meeting October 21, 2010:

Chartering the PLT, Defining the Study Area, and Developing Project-Specific Evaluation Criteria

The second full meeting of the PLT focused on finalizing the PLT Chartering Agreement, defining the project study area, and providing input into CSS Evaluation Criteria with the goal of developing project-specific criteria for public input. At this meeting, present PLT members signed the PLT Chartering Agreement (included in Appendix Section A, page 1), which included team protocols and responsibilities, as well as the project mission and goals agreed upon at the previous PLT meeting. In the PLT Charter, PLT members agreed to meet on the third Thursday of every month, to attend meetings in person, to report out to their constituents on a regular basis, and to help manage the expectations of their associates and constituents with regard to the project. The PLT also approved the Stakeholder Involvement Plan.

Following the finalization of the Chartering Agreement and approval of the Stakeholder Involvement Plan, the PLT discussed the study area. The PLT then participated in an exercise led by AECOM in which members were split into two groups to review and provide project-specific input into the general evaluation criteria suggestions provided in the I-70 CSS Guidance. The goal of the exercise was to use the CSS-provided evaluation criteria template as a foundation to draft project-specific evaluation criteria to present to the public for further input before finalization.

# 2.7 Agency Meeting October 28, 2010

The I-70 Silverthorne/Dillon Interchange Project Team held a meeting on October 28, 2010 with agency stakeholders.

# The purpose of this meeting was to:

- Provide an understanding of the project's focus and goals
- Summarize the project schedule and CSS process
- Gather feedback on environmental and technical considerations

The meeting was held at the CDOT Traffic Management Center in Golden and was led by a third-party facilitator, Andy Mountain of GBSM, E-mail invitations were sent to 38 agency contacts. Three participants attended, including:

- Amy Turney, Denver Water
- Randy Jensen, FHWA
- Melinda Urban, FHWA

Specific comments and responses captured in the meeting are included in the table below.



QUESTION/COMMENT	RESPONSE
Randy Jensen: Will non-government organizations (NGOs) like the Colorado Motor Carriers be involved?	R.A. Plummer: Typical NGOs have been engaged and will be invited to an NGO-specific meeting on November 8 <sup>th</sup> . The PLT will continue to engage other stakeholders as early in the process as possible.
Melinda Urban: Is there an existing EIS for State Highway 9? If so, is it being used?	Bill Scheuerman: The EIS involved Exit 203 (Frisco) and State Highway 9 toward Breckenridge, so it was not relevant.
Scott McDaniel to Amy Turney: Is there anything specific to security issues with Dam Road or other Denver Water issues that should be considered?	Amy Turney: The process should establish and maintain communication with the existing Dam Road security task force and the two efforts should continue to coordinate to adequately address potential issues.
Randy Jensen: How will livability be factored into the criteria?	R.A. Plummer: Livability probably fits best within the Communities criteria, but the broader concepts will actually be covered through multiple criteria.  (Amy Turney noted that Dillon Recreation should be included in the process to evaluate compatibility within the community.)
Randy Jensen: How is the project team characterizing	Scott McDaniel, Bill Scheuerman, and R.A. Plummer

the need for the project?

noted that the primary drivers for the need of the project include:

• It's the highest-volume interchange on the I-70 Mountain Corridor

• There are future capacity and mobility issues on ramps and throughout the interchange that need to be addressed

• The I-70 Collaborative Effort prioritized this intersection as the first of the 20 that were identified for improvement

• There are safety concerns with the increased congestion that is projected to occur

• There are mult-modal transportation needs at this location that should be addressed

Materials from the October 28, 2010 Agency Meeting – including the meeting agenda, invitation list, email invitation, meeting presentation, and meeting summary – are included in Appendix Section C, page 98. Invitees who were not in attendance at the October 28<sup>th</sup> stakeholder meeting were invited to participate to participate in a subsequent stakeholder meeting on November 8, 2010.

# 2.8 Business Community Meeting October 28, 2010

The I-70 Silverthorne/Dillon Interchange Project Team held a meeting on October 28, 2010 with local business stakeholders.

#### The purpose of this meeting was to:

- Provide an understanding of the project's focus and goals
- Summarize the project schedule and CSS process
- Gather input on issues to consider in the study



The meeting was held at the Silverthorne Pavilion and was led by third-party facilitator Andy Mountain of GBSM. Postcard invitations were sent to all business owners in the study area – a total of 560. Twelve business leaders attended and participated in the meeting, at which the project team presented a brief overview of the project and then gathered participants at two discussion tables. Each discussion table had an aerial map of the study area and a facilitator and technical expert to lead the discussions. The facilitator posed a series of questions focused on issues the project team should consider in its analysis, capturing the input on the table map.

Following the meeting, the input captured on the maps was organized into categories, including US Highway 6, State Highway 9, the I-70 mainline, I-70 ramps, and general. A summary of that input, by category is listed below.

#### US 6

- Grade issues on US 6 create problems
- Bike access in/around US 6 is an issue
- Multiple access points into roads/developments off US 6 create conflict
- Dam Road closure creates problems
- Westbound US 6 traffic wanting to go east on I-70 backup on US 6 single right turn lane starts at Little Beaver then impacts through lanes above that
- Tankers merging on US 6 to 60 Westbound
- Tankers/house on trailers from Loveland Pass on US 6 increase congestion
- Need sidewalk on north side of US6 from Little Beaver up to Dillon Ridge
- Signal coordination/progression
- Main Street/Hwy. 6 part of study area?
- Gridlock east bound on US 6 all the way to Lake Dillon Dr. on big ski days
- Biggest safety issues on US 6 between Lake Dillon Dr. and Dam Road

#### SH 9

- This is a significant growth area
- Lots of truck traffic related creates problems
- The intersection of SH 9 and Wildernest Road is most dangerous and problematic
- Back-ups trying to turn eastbound on Wildernest Road
- Would like to evaluate option of leverage Adams Ave. as either a local or truck access road.
   Could improve access to Wildernest. Could be combined w/ a new access point off I-70.
- Lowes development will only increase congestion and problems in this area
- Southbound SH 9 turning to westbound ramp grade issues and merge issues during icing conditions
- VMS on SH9 outside Silverthorne so Steamboat traffic is informed.

#### I-70 mainline

- Grades on east /west side of interchange create acceleration, deceleration, congestion issues
- Maintenance (particularly snow removal) is an issue, particularly w/ the grades. Desire to evaluate progressive maintenance approaches (e.g. geothermal) to deal with ice/snow.
- Desire to evaluate a secondary access point off of the highway (e.g. open the emergency access
  west of the intersection to the public) to separate truck and local traffic, while improving access
  to Wildernest
- Improved/additional message signs should be considered. Current signs notify of closures too late to make a difference
- May want to consider stacking like what is done through Glenwood Canyon
- Add another local street crossing over I-70 east of the interchange to help keep traffic out of construction zone and permanent local option
- New bridges no pillars
- Lane designations during snow storms can't see stripes
- Tunnels for peds under interchange?
- Buildings already around interchange

Direction lane signage as traffic approaches interchange: Denver traffic left lane

#### I-70 ramps

- Grades create issues. Evaluate auxiliary lanes
- Westbound access from Wildernest and Mesa Cortina is challenging
- Wider inbound and outbound (two lanes)
- Ramp grade too steep, creates school time issues
- Single turn lane onto I-70 from Keystone going west and Steamboat going east
- Construction impacts: no way to redirect traffic; needs phasing for traffic control

#### General

- Business access issues are most influenced by weather, confused tourists and peak volume days/holidays
- CDOT maintenance facility needs better access to the highway
- Any evaluation of a frontage road (e.g. to address Dam Road issues) should be considered in this study
- Balance the need for improved mobility with unintended local impacts (e.g. cut-through traffic in neighborhoods, new congestion points)
- Way-finding is very important, particularly given the number of tourists in the area
- Eisenhower tunnel closures create problems in this area
- Emergency shelters Silverthorne Rec Center
- Density in Wildernest needs access
- Variable Message Signs to advise skier traffic on US 6 near Keystone and/or in Steamboat
- Construction impacts: no work Fri-Sun; make sure lane closures are necessary to get work done day of closure
- "closed but no work" minimize closure
- Winter-related traffic snarls, traffic closures no alternatives
- All emergency services for Silverthorne are south of I-70; congestion creates safety issues in Silverthorne.
- Reduce number of signals

Materials from the October 28, 2010 Business Community Meeting -- including the meeting agenda, invitation list, postcard invitation, sign-in sheet, facilitator's guide, comment form, meeting presentation, meeting display boards, meeting handouts, comment maps, and the meeting summary – are included in Appendix Section D, page 139.

#### 2.9 Elected Officials Briefings

Elected officials from the Dillon Town Council, Silverthorne Town Council and Summit County Commissioners were briefed at their meetings by CDOT and AECOM in October of 2010. The officials were provided with a project fact sheet.

#### 2.10 Project Website

The I-70 Silverthorne/Dillon Interchange Project website was launched on November 5, 2010, and was intended to inform and engage the public with regard to project activities. To that end, the website included:

• A project description and graphic of the project study area

- A PLT page containing the PLT Charter and meeting agendas and minutes
- A public involvement page housing the Stakeholder Involvement Plan, open house presentations, display boards, advertisements, and a video recap of the November 15, 2010 public meeting
- An alternatives and technical information page including information regarding potential alternatives and evaluation criteria.
- Options for comment submittals and e-mail updates.

The project team provided approved content to CDOT public relations staff, including Bob Wilson and Tara Galvez, who hosted and maintained the project website under CDOT domain. Summit County and the towns of Silverthorne and Dillon provided links from their websites to the project website as well. (Website content is included in Appendix Section E, page 179.)

#### 2.11 Stakeholder/Non-Governmental Organizations Meeting November 8, 2010

The I-70 Silverthorne/Dillon Interchange Project Team held a meeting on November 8, 2010 with stakeholder representatives from non-governmental organizations and government agencies.

# The purpose of this meeting was to:

- Provide an understanding of the project's focus and goals
- Summarize the project schedule and CSS process
- Gather feedback on environmental and technical considerations

The meeting was held at the CDOT Traffic Management Center in Golden. The meeting was facilitated by Megan Alderton of InterMountain Corporate Affairs. E-mail invitations were sent to 34 stakeholder contacts, as well as to the agency contacts unable to attend the October 28<sup>th</sup> agency meeting. Seven stakeholders attended, including the following:

- Art Ballah, Colorado Motor Carriers Association
- John Jones, Summit Stage Transit, Summit County
- Pam Fischhaber, Colorado Public Utilities Commission
- Rick Warren, Blue River Group, Sierra Club
- Bill Copley, Federal Motor Carrier Safety Administration
- Pam Caskie, Northwest Colorado Council of Governments
- Allison Deans Michael, U.S. Fish & Wildlife Service
- Greg Winkler, Colorado Department of Local Affairs



Specific comments and responses captured in the Stakeholder/NGO meeting are included below.

QUESTION/COMMENT	RESPONSE
Rick Warren: Is the interchange the second busiest	R.A. Plummer: The interchange is one of the
in the I-70 Mountain Corridor? Will traffic impacts	busiest – if not <i>the</i> busiest – on the Mountain
of the new Lowe's proposed in Silverthorne will be	Corridor, a unique situation where the interstate
studied?	connects with two state highways. The team will
	consider future traffic impacts during modeling.
Art Ballah: Since the Dillon Dam Road is no longer	R.A. Plummer: The project team recognizes this issue
available as an alternate route for incident	must be addressed in whichever alternative is
management, the Dillon-Frisco segment is a	selected. In previous meetings, Denver Water has
critical concern. He suggested that the project	also brought up this issue.
team look beyond the immediate footprint of the	
interchange for a solution to this problem.	
Allison Deans Michael: There is a potential 4(f) site on	N/A
the Blue River, where the Colorado Division of	
Wildlife (CDOW) has provided a third-party grant of	
USFWS funds to a program called Fishing is Fun,	
which provides access to the Blue River at the north	
end of the study area. She can provide further	
information.	
Greg Winkler: The study should consider plans for a	N/A
potential hydroelectric facility near Dillon Dam;	
Silverthorne's planned new public works facility on	
SH 9, as well as the upcoming downtown	
development study in Silverthorne.	
Art Ballah: The CMCA is concerned about use by	R.A. Plummer: The design criteria will factor this in
loaded tanker trucks coming off US 6, accelerating up	and some ramps have steep grades that are likely to
a steep grade fully loaded, and being unable to merge	be addressed along with acceleration and
into traffic because of a short acceleration lane.	deceleration lengths.
Pam Fischhaber: The PUC is concerned that the	R.A. Plummer: Not precluding rail options is an
project does not preclude future grade separations or	overarching goal for the project.
other design elements required for future rail	
development in the corridor. In the study area, the	
steep grades will be a concern for potential heavy rail	
or commuter rail development.	

QUESTION/COMMENT	RESPONSE
Art Ballah: Is the schedule is consistent with the I-70 Mountain Corridor PEIS?	R.A. Plummer: The project team is monitoring progress with the PEIS and will determine what type of NEPA document will be pursued after a ROD is issued. Scott McDaniel: The feasibility study is part of the PEIS process, but the interchange was identified as an early action item. Although CDOT thinks there will be a ROD for the PEIS soon, either way the intention is to move forward with the project.
John Jones: The interchange is one of the agency's highest traveled in the corridor. There are discussions about future development of light rail and bus rapid transit systems between Silverthorne and Keystone Resort. The agency is concerned about the steep grades on the westbound ramps, which make acceleration difficult for fully loaded buses. Additionally, the ramps should accommodate turning radiuses for longer transit units between 60-80 feet. Summit Stage is also concerned about long queues on SH 9 and US 6 due to backups on the eastbound ramp. Suggest that flying access onto the interstate could alleviate long backups and that longer queue capacity on the ramps could prevent backups onto the mainline, minimizing trucks and other traffic traveling on the mainline.	N/A
Pam Caskie: The interchange is a heavily congested commercial area. Will the project team will consider redesigning commercial interest on SH 9 to correct existing issues?	R.A. Plummer: Access to businesses near the interchange is going to be an important consideration, not necessarily changing the land use. How vehicles access the interchange from businesses impacts how well the interchange functions. As the project team studies the operations of SH 9 and US 6 and how well the interchange ties in, it's likely the team will look at access points and how well they work together.
John Jones: Has consideration been given to developing frontage roads on both sides of the interstate? Pam Caskie: Yes, would the study limits preclude frontage road alternatives between Frisco and Silverthorne or Dillon?	R.A. Plummer and Scott McDaniel said the project team is not yet at the alternative development stage; however, several meeting participants have expressed support for frontage roads. The study limits would not preclude considering or studying frontage roads between Frisco and either Dillon or Silverthorne.

Materials from the November 8, 2010 Stakeholder/Non Governmental Organizations Meeting – including the meeting agenda, invitation list, e-mail invitation and accompanying materials, the meeting presentation, and the meeting summary – are included in Appendix Section F, page 185.

#### 2.12 PLT Meeting November 10, 2010:

#### Preparation for Public Open House and Finalization of the Draft Evaluation Criteria for Public Review

The PLT met on November 10, 2010 -- following the Agency, Business Community and Stakeholder/Non-Governmental Organizations meetings -- to review public involvement activities completed to date and prepare for the upcoming November 15 public open house. To that end, the PLT provided final edits to the draft evaluation criteria initially developed at the October PLT meeting to ensure its readiness for public review and input at the public meeting. PLT members also reviewed and provided final input into the boards to be displayed at the public meeting. (Minutes from the 11-10-10 meeting are included in Appendix Section A, page 55.)

# 2.13 Public Open House November 15, 2010

The I-70 Silverthorne/Dillon Interchange Project Team held a public open house on November 15, 2010.

# The purpose of the open house was to:

- Provide the public with an understanding of the project's focus and goals
- Summarize the project schedule and CSS process
- Gather public input into the project rationale
- Gather public input into project-specific issues to consider in the study of potential alternatives
- Gather input into the approach to and creation of alternative evaluation criteria for use in the development and analysis of potential alternatives

The public open house was held at the Silverthorne Pavilion from 5-7 p.m. and was led by third-party facilitator Andy Mountain of GBSM. Thirty one people attended. The meeting began with an open-house format for the first 45 minutes.

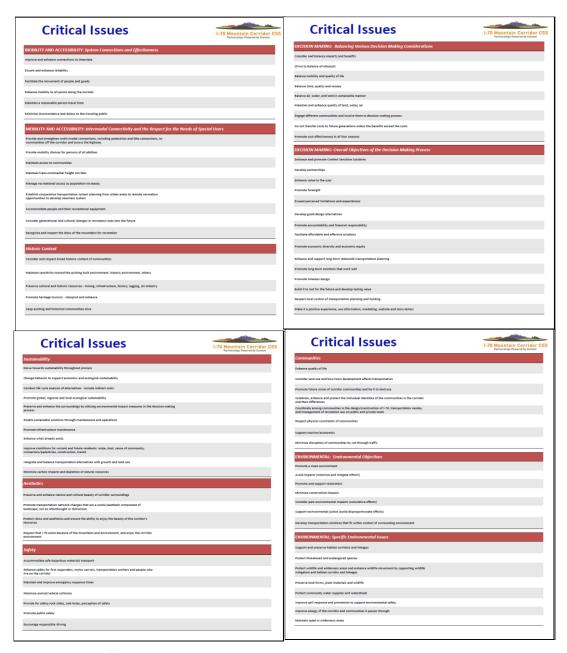
Six stations with display boards were staffed by project team members who helped explain information, answer questions and encourage members of the public to submit comments. The 31 meeting attendees were free to spend as much time at each station as they wanted before they gathered for a short presentation and question and answer session at 6 p.m.

The information presented at the open house stations is presented in the following pages. All applicable materials related to this meeting are included in Appendix Section G, page 227.

#### 2.13.1 November 15, 2010 Public Open House Stations and Display Boards

The project team presented the following materials during the open house, which are available in Appendix Section G, page 233:

• Station 1: Critical Issues — As meeting attendees signed in, they were given three dots to place next to the CSS-defined issue or issues they felt were most important to this project. They placed their dots on the following four display boards before moving on to subsequent stations. Attendees were also encouraged to add issues they felt were not represented. The purpose of this exercise was to use the general CSS critical issue list to gather public input into more project-specific issues for consideration.



The following table identifies the critical issues that meeting participants placed voting dots next to, as well as the number of dots placed.

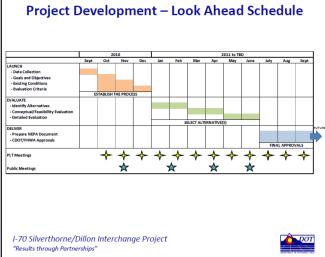
Category	Issue	Dots
Mobility and Accessibility: System Connections and Effectiveness	Minimize inconvenience and delays to the traveling public	8

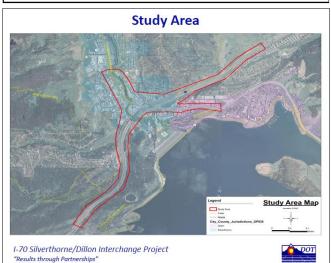
Mobility and Accessibility: System Connections and Effectiveness  Environmental: Specific Environmental Issues  Communities  Communities  Communities  Mobility and Accessibility:  Improve and enhance connections to interstate  Protect community water supplies and watersheds  Promote future vision of corridor communities and tie it to land use  Support tourism/economics  Provide and strengthen multi-modal	5 4 3
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Mobility and Accessibility:  Provide and strengthen multi-modal	J
Middlifty and Accessibility:	
Connections inclining necestrian	
Intermodal Connectivity and the and bike connections, to	2
Respect for the Needs of Special communities off the corridor and	
Users across the highway	
Mobility and Accessibility:	
Intermodal Connectivity and the	2
Respect for the Needs of Special Maintain access to communities	2
Users	
Mobility and Accessibility:	
Intermodal Connectivity and the Recognize and respect the draw of	
Respect for the Needs of Special the mountains for recreation	2
Users	
Decision Making: Balancing Engage different communities and	
Various Decision Making involve them in decision making	2
Considerations process	
Consider land use and how town	
Communities development affects transportation	2
Environmental: Specific Support and preserve habitat	
Environmental Issues corridors and linkages	2
Integrate and halance transportation	
Sustainability alternatives with growth and land use	2
Preserve and enhance natural and	
Aesthetics cultural beauty of corridor	2
surroundings	
Enhance safety for first responders,	
motor carriers transportation	_
Safety workers and people who live on the	2
corridor	
Mobility and Accessibility	
System Connections and Ennance mobility to all points along	1
Effectiveness the corridor	
Maintain sensitivity toward the	
Historic Context existing built environment, historic	1
environment, others	

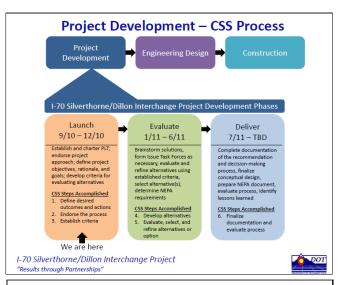
Category	Issue	Dots
Communities	Coordinate among communities in the design/construction of I-70, transportation modes, and management of recreation use on public and private lands	1
Environmental: Environmental Objectives	Promote and support restoration	1
Environmental: Environmental Objectives	Minimize construction impacts	1
Aesthetics	Protect views and aesthetics and ensure the ability to enjoy the beauty of the corridor's resources	1
Safety	Accommodate safe hazardous materials transport	1
Safety	Minimize animal/vehicle collisions	1
Safety	Encourage responsible driving	1
Decision Making: Balancing Various Decision Making Considerations	Maintain and enhance quality of land, water, air	1
Decision Making: Overall Objectives of the Decision Making Process	Develop good design alternatives	1
Decision Making: Overall Objectives of the Decision Making Process	Facilitate affordable and effective solutions	1
Decision Making: Overall Objectives of the Decision Making Process	Enhance and support long-term statewide transportation planning	1
Decision Making: Overall Objectives of the Decision Making Process	Promote long-term solutions that work well	1
Decision Making: Overall Objectives of the Decision Making Process	Build it to last for the future and develop lasting value	1

• Station 2: Project Overview – The project overview station provided participants an overview of the CSS Context Statement and Core Values, the overall CSS process, the project schedule, the project rationale and goals, and the project study area. The following boards were displayed:



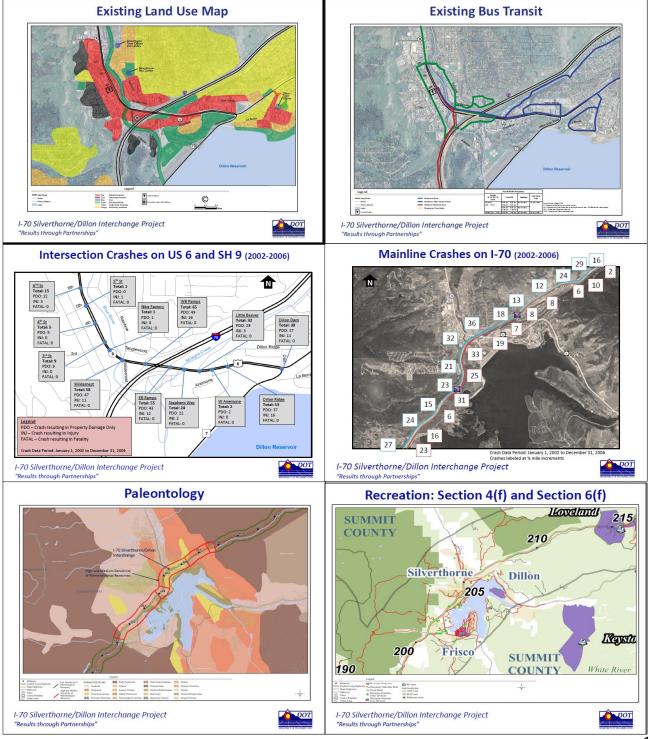


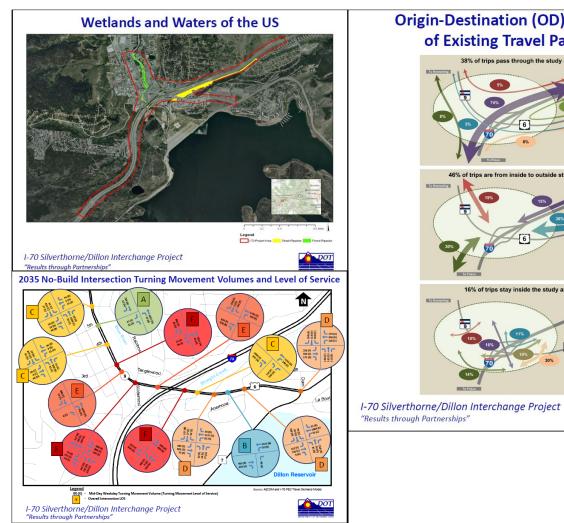


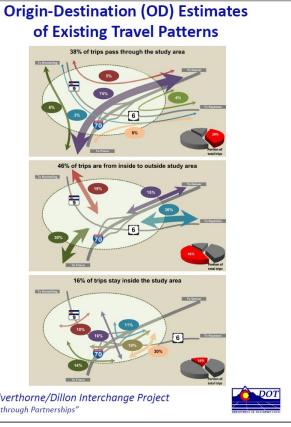




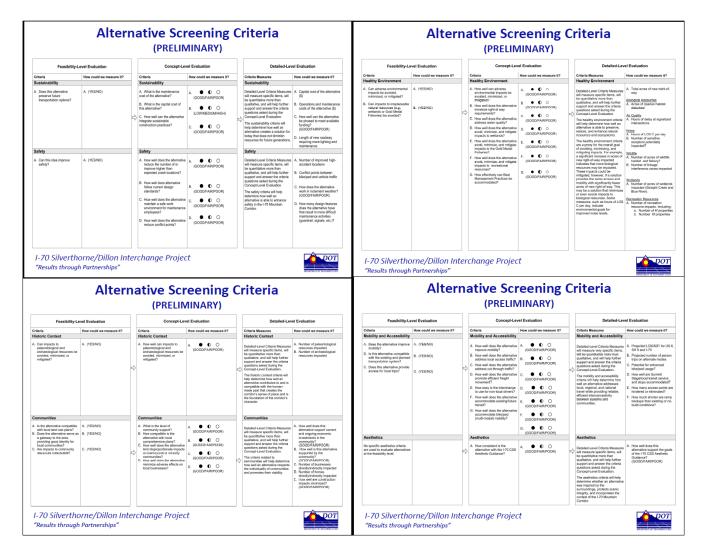
Station 3: Existing Conditions – The existing conditions station included information regarding existing
land use and bus transit, intersection and mainline crashes, paleontology, recreation, wetlands, origindestination estimates and 2035 no-build scenarios. The following boards were presented for public
review and input:







• Station 4: Evaluation Criteria and Screening Process – Meeting attendees were encouraged to review the preliminary draft criteria, which were drafted by the PLT using the CSS Criteria Evaluation template and refined with input from the agency, business and stakeholder meetings. Participants were asked to also identify any additional criteria they felt should be considered on post-it notes. The purpose of this station was to ensure that the public had the opportunity to review and provide input into the draft alternative evaluation criteria, which would be finalized with public input after the public open house. Four alternatives screening criteria boards were presented:



Four comments about potential screening criteria were submitted. They were:

- Consider bus/HOV/future light rail concepts to Towns like Dillon/Silverthorne, Frisco, Copper, Vail, etc.
- The "How well does the alternative address local access traffic" criterion should address the added impact of additional traffic and traffic lights associated with the planned Lowes and Home Depot.
- Does Summit County have a local comprehensive plan?
- I would like to see the plan accommodate a Summit Stage stop on the northeast corner of Adams and Wildernest.

• Station 5: Issues Maps – Two tables with roll-plot maps of the study area were set-up in the middle of the room at Station 5. Here, project team members engaged meeting attendees in discussions with to identify any specific issues or problem areas participants were hoping the study could address. As issues were identified, they were written down on the maps. A summary of the issues identified on the issues maps is included below.

#### **Issues and Problem Areas:**

- The intersection of SH 9 & Wildernest Big problem
- In looking at the interchange, we need proper accommodation for pedestrians. They should be included in the design of the interchange, not only piecemeal segments here and there.
  - Need to move pedestrians from one side to another
- New development in the area (e.g. Lowe's, Home Depot) will increase congestion
- Silverthorne Recreation Path Bad pedestrian crossing. Cars don't anticipate crossing
- Adams Ave. & Wildernest Two stoplights will impact congestion at interchange
- Congestion impacts extend past Target on worst days
- Need to get through interchange without stoplights
- Improve north/south connectivity to remove local traffic conflicts with highway-bound traffic
- It's important that the interchange design preserve space for the potential rail line
- Roundabouts?
- Believe Brian Ave. from 2<sup>nd</sup> to 6<sup>th</sup> should be included in study area
- Exit 205 should look at using Adams Avenue as a bypass
- SH 9 should become Silverthorne Main Street
- Wildernest, Stephens Way & Ramp Key cut-through for locals that can create significant gridlock
- Conflict with old pairings (shopping, local employment, etc.)
- New access point off I-70 west of the existing interchange?
- Be sure to consider north/south connectivity under I-70 for periods when the tunnel is closed and gridlock exists in Silverthorne and Dillon. During these periods, one cannot go north/south within the communities
- Despite sign changes, people are still accidentally making a left from SH 9 and ending up going the wrong way up the exit ramp from WB I-70. This is a serious safety issue.
- Truck's w/overheated brakes exiting I-70 are still a problem a this intersection.
- Station 6: Public Comments All meeting attendees were given comment forms as they entered the meeting. Additional blank forms, as well as a basket to hold completed forms and pens to fill them out, were at Station 6. Three completed forms were submitted, which are included in Appendix Section J, page 328.

# 2.13.2 Public Open House Presentation and Question and Answer Session

Following the initial open house period, the project team presented a 20-minute overview of the project. This presentation identified the following:

- Project rationale
- Goals
- Schedule
- Process

Following the presentation, a 15-minute general question and answer session was facilitated.

Participants' questions covered the following topics:

- Whether the evaluation criteria are weighted or if all are equally considered
  - o All are equally considered
- Whether there are already potential solutions existing and how many
  - Potential solutions will be developed in the next phase, after we have all the data and a clearer understanding of the problems we are trying to solve
- How input from all previous studies/projects is being integrated into this study
  - Work from other efforts (e.g. Context Sensitive Solutions) about critical issues are being
    integrated into the project. In addition, potential solutions identified in previous studies will
    be considered as part of the alternatives development and evaluation process in the next
    phase of the study
- Whether there are any more immediate opportunities for signal timing improvements on State Highway 9
  - Signal timing is incredibly complex, particularly in an area like this where weather and other factors can strongly influence actual travel speeds. The signal systems currently used in the area would need to be upgraded in order to be able to adapt to various situations. This study will consider opportunities to phase projects, such that if it makes sense to implements some solutions earlier (e.g. signal upgrades), that could be an option.

After the question an answer period, the open house displays were re-opened and meeting attendees visited stations and provided input for the remainder of the meeting.

# 2.13.3 Public Notification of the Public Open House

The public was notified of the public open house via the following channels. (All applicable materials are included in Appendix Section G, page 227.)

- Notice on the I-70 Silverthorne/Dillon project website
- Notice on the Town of Silverthorne and the Town of Dillon websites
- An advertisement in the Summit Daily News, which ran on 11-3-10 and 11-10-10
- A calendar alert distributed 11-1-10, and a news release distributed 11-9-10 to:
  - The Denver Post
  - Denver Business Journal
  - Denver Weekly News
  - Denver Daily News
  - Downtown Denver News
  - Westword
  - Summit Daily News
  - Summit County Citizens Voice
  - Summit County Television (SCTV)
  - The Silverthorne Signal
  - KCNC-TV Ch. 4 (CBS)
  - KUSA-TV Ch 9 (NBC)
  - o KSMT 102.1 & 102.7 FM
  - KYSL 93.1 & 93.9 FM
  - KSKE 95.3, 97.5 & 101.7 FM
  - 850 KOA Colorado's Morning News
  - Colorado Public Radio
  - Clear Channel Radio
  - Summit County Alert
  - o The I-70 Coalition
  - Town of Dillon
  - The Enterprise

# **Notice of Public Open House**

I-70 Silverthorne/Dillon Interchange Project

PLEASE JOIN US TO SHARE YOUR INPUT

MON • November 15, 2010 • 5-7PM SILVERTHORNE PAVILION 400 Blue Rvr Pky • Silverthorne, CO 80498

The Colorado Department of Transportation (CDOT) invites you to attend a PUBLIC OPEN HOUSE concerning the I-70 Silverthorne/Dillon Interchange Project.

CDOT is studying potential improvements to the Interstate 70 Interchange with US Highway 6 and State Highway 9, located in the Town of Silverthorne (Exit 205). The study will evaluate alternatives for a transportation project that addresses mobility, access, and safety issues along with multi-modal connectivity needs.

We would like your input into this study. Please join us on November 15th to learn more about the I-70 Silverthorne/Dillon Interchange Project and share your thoughts and questions.

For more information, please contact: Megan Alderton • 303.534.5409 malderton@intermountainca.com



Persons with special access or translation needs should contact project staff in advance to make arrangements.

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11/2/2010 12:07:31

# 2.14 Video E-mail – December 16, 2010

The project team sent an e-mail on December 16, 2010 via the CDOT delivery system to the project stakeholder list. This e-mail provided a brief introduction to a video recap of the public open house, which was developed by AECOM. AECOM filmed portions of the public open house and provided a narrated overview of the activities taking place. This video provided those who were unable to attend the open house a chance to attend the meeting virtually after the fact. The video also encouraged viewers to view the information available on the website and provide comment. A copy of the E-mail language, as well as a link to the video, is included in Appendix Section H, page 281.

# 2.15 PLT Conference Call – January 20, 2011:

# Update Regarding Project Activities and Changes to CDOT Staff

The PLT met via conference call on January 20, 2011. Project Manager Tyler Weldon provided an update on staffing changes at CDOT, which included the departure of Wendy Wallach and Scott McDaniel from the project. Tyler explained that Bill Scheuerman would act as program engineer until Scott's position on the project could be filled. Chuck Attardo would join the team in Wendy's place. Michelle Halstead, CDOT local government liaison would also be leaving CDOT. Angie Drumm would take her place. Consultant Project Manager R.A. Plummer provided a brief overview of past and upcoming project activities, explaining that the project team was focused on completing criteria based on public input and completing a draft existing conditions report, which would provide the foundation for the Evaluate Phase. The PLT agreed to regroup at the next PLT meeting to begin alternatives development and analysis. Minutes from this meeting are included in Appendix Section A, page 31.

# 3. LAUNCH PHASE OUTCOMES

At the completion of the Launch Phase, the project team had gathered significant public input regarding the I-70 Silverthorne/Dillon Interchange Project.

At the completion of the Launch Phase, this input was used to:

- Identify and confirm project-specific issues for consideration
- Create project-specific alternatives evaluation criteria
- Develop a broad range of potential alternatives for analysis in the Evaluate Phase
- Develop design refinements applicable to all potential alternatives

The following table illustrates how public input was addressed and/or incorporated into criteria and design requirements made applicable to all alternatives. (This table is included in Appendix Section I, page 309.)

Topic/What We Heard	Areas of Concern/ Suggestions	How is the Team Addressing the Specific Areas of Concern and Suggestions?
		Alternative Evaluation Criteria and/or
		Design Refinements Applicable to All Alternatives
Protect Straight Creek	Pollutants (deicers, silt, hazardous materials, etc.)	CDOT water quality protection commitments and adherence to State and Federal laws will address impacts from pollutants.
and the Blue River	Implement strategy to restrict runoff	Project designs and specifications will direct runoff and manage flows.
	Establish insect base line and monitor health of stream relative to fish count	Monitoring to prevent adverse effects on fisheries and aquatic species may be included.
	Prevent events catastrophic to Summit County fishing industry	A variety of measures will be applied to protect fish and fish habitat.
Make Safety a Priority	Cars turning left up westbound off-ramp are an issue	Improved pavement markings, signage and other measures will be included in the final design.
	Trucks with overheated brakes exiting the westbound off-ramp present a serious threat	Existing truck runaway facilities and associated signage plus compliance with applicable engineering design standards at the interchange will help address this issue.
	Improve lighting and signage to get people into correct lanes	Improved lighting and signage would be included in the final design for the project.
	Need a longer light on eastbound exit to US 6 so traffic is not backed up onto a major interstate	Customized signal timing will address ramp and interchange capacities. Designing the project such that back-ups on to the interstate do not occur is a key component of the project.

Topic/What We Heard	Areas of Concern/ Suggestions	How is the Team Addressing the Specific Areas of Concern and Suggestions?
		Alternative Evaluation Criteria and/or
		Design Refinements Applicable to All Alternatives
Address Traffic and	Include projected Lowe's traffic and other new development traffic	Traffic from the Lowe's development and other future development has been included.
Access Issues	Accommodate pedestrians	Pedestrian pathways, sidewalks and bike routes are included.
	Address potential congestion on SH 9/I-70 exit ramps, SH 9/Wildernest, and Adams/Wildernest intersections.	The interchange designs will increase capacity at ramp intersections and other intersections and address weaving issues along SH 9 and US 6.
	Consider WB on-ramp near Wildernest offices	One of the westbound on ramp options provides access to I-70 near the Wildernest offices.
	Consider traffic caused by left turns at the Dillon Ranger District	Traffic and turning movements along SH 9 from the interchange to 6th Street are within the study area. Movements north of 6 <sup>th</sup> Street are not directly related to project improvements.
	Do not restrict access (final or during construction)	Existing access and impacts to business are included in the evaluation process. Construction phasing is also considered and included in the evaluation process.
	Need to get through interchange without stoplights	Measures to minimize travel times on SH 9 and US 6 may include fewer signals. The alternatives with roundabouts reduce the number of signals.
	Improve north/south connectivity	All of the alternatives under consideration improve north/south (SH 9/US 6) connectivity.
	Preserve space for rail	All of the alternatives under consideration would preserve regional rail options.
	Consider roundabouts	Roundabouts are under consideration.
	Include Brian Ave. from 2 <sup>nd</sup> to 6 <sup>th</sup> in Study Area	The study area boundary was based on potential alternatives. Brian Ave was not included.
	Exit 205 should consider using	The westbound on-ramp and eastbound off-ramp designs
	Adams Ave as a bypass	provide route options using the local street network.
	SH9 should become Main St.	The purpose and need and primary focus of the project is on interchange improvements. The project is considering how interchange improvements would tie in with both US 6 and SH 9.
	Consider new access point off I-70 west of existing interchange	An on -amp west of the existing interchange is an option under consideration.

Topic/What	Areas of Concern/	How is the Team Addressing the Specific Areas of
We Heard	Suggestions	Concern and Suggestions?
		Alternative Evaluation Criteria
		and/or
		Design Refinements Applicable to All Alternatives
	Warn eastbound I-70 traffic	Variable message signs (VMS) are in place on the I-70 Corridor.
	before Dillon Interchange of	Additional signs, travel management by Colorado Highway
	backups at the tunnel	Patrol and local police, and improvements to I-70 such as a turn-
	(message sign, post police	around can be considered by CDOT but are not directly linked to
	officer, build turn-around	the purpose of this project.

# 4. EVALUATE PHASE (FEBRUARY 2011 – OCTOBER 2011)

#### 4.1 PLT Meeting: March 17, 2011:

# Project Purpose & Need and potential interchange improvement solutions

The PLT met on March 17, 2011 to discuss the project purpose and need relative to alternative evaluation criteria, as well as potential interchange improvement solutions, which were vetted by category. Consultant Project Manager R.A. Plummer began the meeting with a brief overview of the public involvement schedule for the Evaluate Phase, which would include a Technical Team meeting to focus on technical issues related to alternatives development on April 21. Bill Linfield also provided an update regarding Town of Silverthorne improvements, which he explained should be included in existing conditions. R.A. explained the updated purpose and need document (included in Appendix Section A, page 33) and solicited input on the document from the PLT.

R.A. explained that – following the gathering of public input in the Launch Phase -- the consultant team had begun to develop ideas regarding potential interchange solutions. The consultant team then led the PLT in a discussion regarding the potential interchange improvements under initial consideration, including:

- Tight diamond interchange
- Single-point urban interchange
- Diverging diamond interchange
- Roundabouts at diamond interchange
- Split diamond

The PLT and the project team discussed the initial interchange options at length before discussing potential solutions in relation to the following categories:

- Bike/pedestrian
- Safety
- Transit
- I-70 ramp/mainline improvements
- Traffic flow on US 6/SH 9
- Interchange types

Following these PLT discussions, guest Jim Buckler from Cutthroat Anglers addressed the PLT. He explained his concerns regarding the discharge of deicers and other pollutants into the Blue River from the bridges. (Formal comments submitted by Mr. Buckler are included in Appendix Section A, page 33.) The PLT agreed to reconvene in May, following the April 21 Technical Team Workshop.

#### 4.2 Technical Team Workshop – April 21, 2011

A Technical Team Workshop was held on April 21, 2011, which focused on technical issues related to alternatives development. Workshop participants were divided into three discussion groups as follows:

- Design, Cost, Maintenance: Dean VanDeWege, Tyler Weldon, R.A. Plummer, Dan Burroughs, Thad Noll
- Motor Vehicle Traffic and Safety: Don Holloway, Bill Scheuerman, Clark Robert, Alan Eckman
- Multimodal, Community & Environmental Effects: Beth Vogelsang, Brian Kennedy, Bill Linfield, Marc Martin, Steve Swanson

Participants in this workshop performed an initial evaluation of four interchange alternatives and eight options (additional ramp-changing concepts that could be mixed and matched with alternatives), which were developed by the project team with consideration of public and stakeholder input on project issues and evaluation criteria, as well as input gathered from the PLT at the March PLT meeting. These alternatives and options included:

- Alternative 1: Improved diamond
- Alternative 2: Roundabout
- Alternative 3: Single point urban interchange
- Alternative 4: Diverging diamond
- Eastbound Options: A, B, C
- Westbound Options: A, B, C
- Straight Creek Options: A, B

The alternatives and options were screened through feasibility- and concept-level criteria questions intended to determine whether alternatives had fatal flaws. Alternatives were compared with other alternatives and those with fatal flaws were removed. Alternatives were then compared against one another again, and some scenarios were eliminated, leaving the following recommended alternatives and options:

- Alternative 1: Improved diamond
- Alternative 3: Single point urban interchange
- Alternative 4: Diverging diamond
- Eastbound Options: A, B
- Westbound Options: A, B
- Roundabout element

<sup>\*\*</sup>During scoping, the public identified roundabouts as a potential option they would like the team to consider in an interchange solution. The initial roundabout alternative was found in the Technical Team Workshop to require trucks to make a series of relatively sharp turns, require a substantial amount of right of way, displace and disrupt existing businesses, and potentially impact the Blue River Trail and wetlands. To that end, the team recommended that roundabouts be considered as an element in each of the other three alternatives going forward.\*\*

A comprehensive Technical Team Workshop Meeting report is included in Appendix B of the I-70 Silverthorne/Dillon Interchange Project report.

#### 4.3 PLT Meeting: May 19, 2011

# Review of Technical Team Workshop Findings/Discussion of Upcoming Public Open House

The PLT met on May 19, 2011 to review the findings of the technical team workshop and discuss how to best present the various recommended alternatives and options to the public. Bill Scheuerman began the meeting with an update on CDOT staffing changes, explaining that he would be retiring from CDOT and that CDOT would be developing a formal team for I-70 Mountain Corridor Projects. Jim Bemelen would come on as manager for the I-70 Mountain Corridor Team; CDOT would also fill project team vacancies. Consultant Team Project Manager R.A. Plummer provided an update on the Technical Team Workshop, which he explained would be followed by a public meeting in July to present findings and potential alternatives to the public. The PLT agreed the public meeting would be held July 20<sup>th</sup> at the Silverthorne Pavilion. Dean VanDeWege of Jacobs walked the PLT through the Technical Team's findings. The PLT decided on an open house format for the public meeting, and discussed the various ways information could be presented. The team agreed that the convening of two Issue Task Forces (ITFs) — a business access ITF and a roundabouts ITF -- may also be beneficial. Minutes from this meeting are included in Appendix Section A, page 41.

# 4.4 PLT Meeting -- June 23, 2011:

# Preparation for July 20<sup>th</sup> Open House

The PLT met on June 23, 2011 to prepare for the public open house, which was scheduled for July 20, 2011. AECOM consultant Alan Eckman provided an overview of the project schedule, explaining that the project was currently in the concept-level analysis phase. Detailed analysis, he explained, would occur following the July 20 public open house and may include an August Technical Team Workshop and subsequent September charrette (these were scheduled but canceled with the suspension of the project.). The goal, he explained, was to develop one preferred alternative to present to the public at a November 2011 public meeting. Public Involvement Consultant Tom Schilling provided an overview of the July 20<sup>th</sup> public open house and reviewed related materials. The PLT reviewed the draft public open house display boards and provided comment. Minutes from this meeting are included in Appendix Section A, page 47.

#### 4.5 Elected Officials Briefing

Elected officials from the Dillon Town Council, Silverthorne Town Council and Summit County Commissioners were briefed at their meetings by CDOT and AECOM in June of 2011. The officials were provided with a project fact sheet (included in Appendix Section I, page 311). This activity occurred prior to the July public meeting.

#### 4.6 Public Open House

The Project Team held a Public Open House on July 20, 2011.

#### The purpose of this meeting was to:

- Present to the public the various alternatives and options under consideration following feasibility- and initial concept-level screenings
- Gather input on alternatives for consideration in the development of a preferred alternative
- Obtain confirmation on the project purpose and need

 Obtain acknowledgment that the team has considered and identified the right set of alternatives, that the team is taking the right alternatives forward, and that nothing has been missed

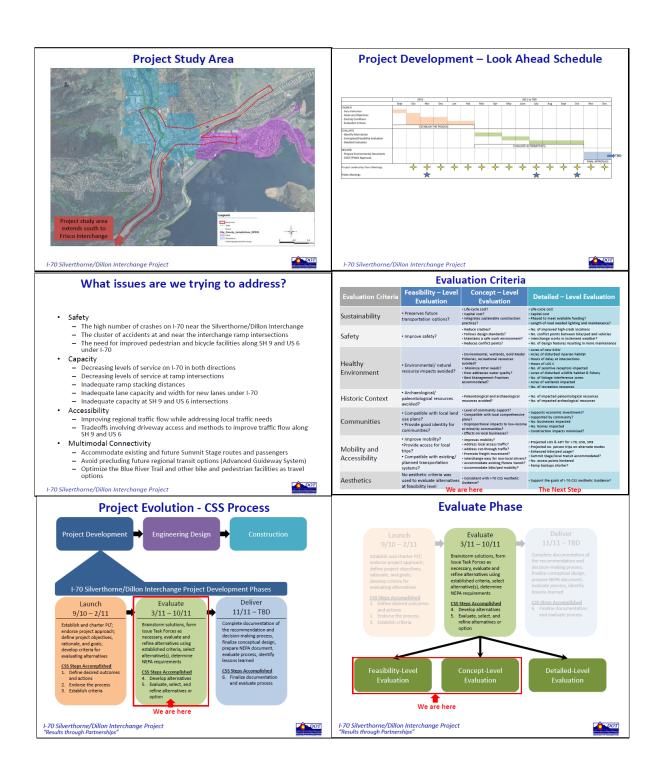
The meeting was held at the Silverthorne Pavilion from 5-7 p.m. Forty three people attended. The public open house was conducted in an open-house format consisting of four stations – process and schedule, alternatives and options, next steps, and comments. A total of 17 display boards were shown and stations were staffed by project team members who helped explain information, answer questions, and encourage members of the public to submit comments.

The project team presented all four of its original alternatives (improved diamond, roundabouts, single point urban interchange, and diverging diamond) and six of its original options (Eastbound Options A,B, and C and Westbound Options A,B, and C) — providing an illustration, a description, a discussion of advantages and disadvantages, and a status for each. This approach helped participants to understand which alternatives and options the team was recommending for further evaluation, as well as the team's reasoning for its recommendations. Example simulations were shown for the Single Point Interchange and Diverging Diamond Alternatives, and a true simulation was shown for the Roundabout Alternative. A description of stations and display boards are included below. All applicable materials related to this meeting, including handouts (Frequently Asked Questions, Glossary of Terms, and Public Comments and Project Team Responses) are included in Appendix Section I, page 282.

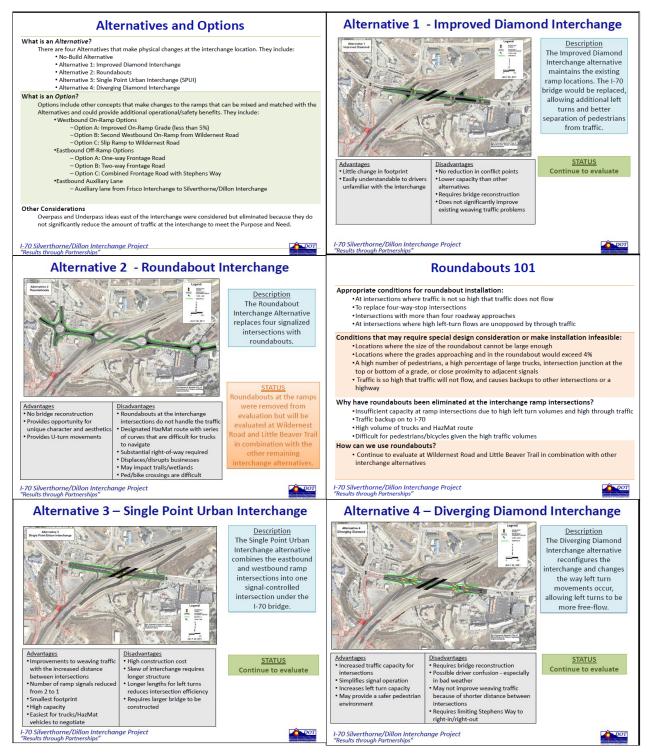
#### 4.6.1 July 20, 2011 Public Open House Stations and Display Boards

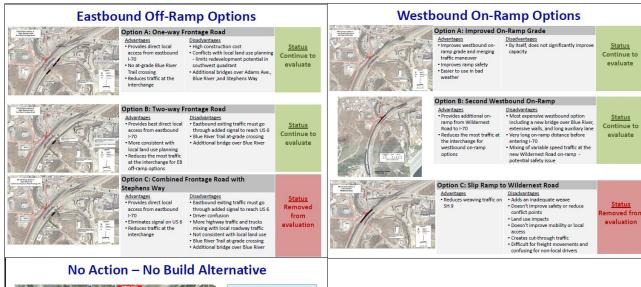
The project team presented the following materials during the open house, which are available in Appendix Section I, page 282:

• Station 1: Process/Schedule – The process and schedule station provided participants an overview of the project study area, issues addressed by the project, the project evolution and CSS Process, the Evaluate Phase, and evaluation criteria. The following boards were displayed:



• Station 2: Alternatives and Options — This station was dedicated to boards summarizing the alternatives and options under consideration, along with example computer simulations of the single point urban interchange and diverging diamond alternatives and an actual computer simulation of the roundabouts. The following boards were displayed:







There would be no modifications to the interchange.

The map points out areas with existing traffic and safety issues. These issues will worsen as traffic increases.

No change in footprint
 Zero cost

<u>Disadvantages</u>
• Does not address existing weaving traffic problems
• Does not address left turning

capacity issues

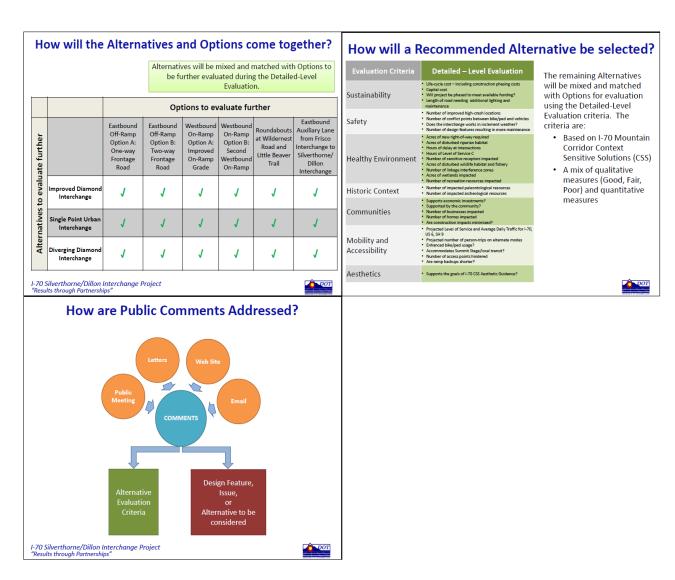
• Does not improve vehicle safety
• Does not improve pedestrian safety
• Does not improve back-ups from

ramps on to freeway

I-70 Silverthorne/Dillon Interchange Project "Results through Partnerships"



• Station 3: Next Steps – This station provided information on how alternatives and options would be packaged and further evaluated. Handouts were also available that showed how previous public input was and will be addressed in evaluation criteria and design refinements. The following boards were displayed:



• **Station 4: Public Comments** – All meeting attendees were given comment forms. Pens and a basket to hold completed forms were made available at two tables in the middle of the room.

Participants provided the following answers (verbatim) to questions provided on the comment forms. Eight comment forms were submitted, and additional comments were received from two participants – one who submitted comments on a blank sheet of paper at the open house and one who submitted comments via e-mail the following day. Public comments received are included in Appendix Section J, page 332.

- o Do you have any reactions to the process used to develop and screen the alternatives?
  - PLT process working well. Just do what Bill Linfield tells you!
  - OK
  - The process seems to have identified viable alternatives and options.
  - Excellent job. Thanks for the presentation.
  - Valid process. Keep it moving forward.
  - Too far in the future. MagLev or Monorail does not serve the needs of Coloradoans or tourists. Why? You can't haul your trailer with boat, motorcycle, four-wheelers, snowmobiles, bicycles, snowboards, canoes, camping equipment, animals, kayaks, etc.
- How do you feel about the project team's recommendation to continue evaluating three interchange alternatives with various options that could potentially be applied to each of them?
  - Pretty good. Some options that have been discussed locally for years were not presented.
  - OK to eliminate Alternative 2.
  - OK. I prefer Alternative 3 or 4 with a BIG roundabout at Wildernest Road. Alternative 4 is very interesting and I like it a lot. Alternative 3 looks very good also. Much improved over current situation. Drop Alternative 1. Need something better. Consider something from Dillon Dam Road going into Wildernest Road (avoid wetlands and Elk calving) or into something where Home Depot was going to go. Keep traffic between Frisco and Silverthorne off I-70.
  - Their recommendations seem well thought out.
  - I agree with the three selected for further analysis and evaluation.
  - We need a cloverleaf interchange and ANOTHER on and off-ramp to serve
     Wildernest and Lowes so traffic does not clog Routes 6 and 9. Condemn land and just
     DO IT!
- Are there any specific issues or enhancements that you would like the project team to consider as the alternatives and options are further refined?
  - Westbound options: 1. frontage road from Wildernest Road to scenic overlook (or around it) to take traffic westbound or, 2. flyover from Wildernest at Buffalo to Frisco interchange. Either option will relieve thousands of cars from the I-70 Highway 9 interchange from the densest residential subdivisions in the county.
  - SPUI is best option. Works best for traffic and local business access.

- Eastbound Off-ramp Option B has advantages. Think about designing this off-ramp to handle traffic when I-70 closes at Silverthorne and everyone gets off there. Make sure whatever is designed can handle tons of vehicles in the winter (maybe a twolane off-ramp into three lanes versus one lane into two).
- No
- The design needs to be simple for the large amount of visitors. Many drivers are not familiar with the area and make illogical, erratic movements. Also, must make it easy for the trucks using Highway 6. Alternative 4 will never meet these requirements.
- Westbound Option B and Eastbound Option B. We are residents of Mesa Cortina. The Westbound and Eastbound On-ramp Option "B" would take pressure off the Highway 9/I-70 interchange and could be built independent of the I-70 interchange. Much less expensive.
- Roundabout to replace some lights on Routes 9 and 6.
- o Do you have any other comments or feedback for the project team?
  - Diverging Diamond too confusing for drivers, especially in winter when snow covers the road and lane striping.
  - Whatever you consider, remember big trucks move very slowly up the westbound on-ramp and up Silverthorne hill. Often, one truck is in the middle lane passing a slower truck. Remember how icy Silverthorne hill can be. Cars without decent tires or four-wheel drive are spinning their wheels, trucks are stopped. These facts all affect improving the westbound on-ramp. Having a fourth separated lane as a second on ramp has potential. Definitely make the existing westbound on-ramp a lower grade.
  - I prefer Alternative 4 with Option B for both the westbound on-ramp and the eastbound off-ramp. Seems to provide the best traffic flow and keeps unnecessary traffic off Highway 9.
  - We like the Single Point Urban Interchange redesign option, along with options B (commented on B in question 3). (Comments from three residents in Wildernest/Mesa Cortina.)
  - This project is too far down the road. We need help NOW because of Lowes and HazMat trucking. It is IRRESPONSIBLE for CDOT to leave the BUSIEST intersection on I-70 in such deplorable condition!

#### Other comments submitted:

- Wildernest: Westbound right-in, right-out OK. Eastbound make a flyover and link it in with your eastbound off-ramp options. Silverthorne – Make a link to the road in front of Old Chicago. This will eliminate some traffic from having to go on Highway 9.
- I spoke with Bill Linfield and Thad Noll at the meeting on July 20 so they have details. I propose a westbound frontage road to I-70 using existing Wildernest Rd, and closing the westbound I-70 scenic overlook and using that pavement too. This is one of the few proposals that removes traffic from the interchange area including Stevens Way while providing a huge extra benefit to the county: During winter when there is an accident on I-70 between exit 205 and Frisco during bad weather, both I-70 and the Dam Road are closed so there is no emergency route between Silverthorne and Frisco, nor a way to route cars off I-70 westbound around the accident. This idea creates an important alternate route; takes

Lowes, outlet mall, Wildernest/Mesa Cortina traffic going to Frisco and beyond completely out of the intersection area as well as away from Wildernest Rd by the outlet mall which is only 1 lane way and will have very high traffic demand, and uses existing pavement for over half of the roadway. One final economic benefit to Summit county is by closing the westbound scenic overlook, travelers just may exit I-70 and buy drinks, food, gas, etc. which stimulates the local economy!!

#### 4.6.2 Public Notification of the Public Open House

The public was notified of the public open house via the following channels. (All applicable materials are included in Appendix Section I, page 282.)

- Postcard invitations mailed to 750 stakeholders (the stakeholder list and business lists with duplicates removed)
- An E-mail invitation sent via CDOT Gov Delivery
- Notice on the I-70 Silverthorne/Dillon project website
- Notice on the Town of Silverthorne and the Town of Dillon websites
- An advertisement in the Summit Daily News, which ran 7-11-11 (English and Spanish language)
- A calendar alert distributed 6-29-11, and a news release distributed 7-11-11 to:
  - The Denver Post
  - Summit Daily News
  - o KYSL 93.1 & 93.9 FM
  - o KSMT 102.1 & 102.7 FM
  - o KSKE 95.3, 97.5 & 101.7 FM

#### 4.7 Elected Officials Notification – August 2011

Elected officials from the Dillon Town Council, Silverthorne Town Council and Summit County Commissioners were notified of the project's postponement.

#### 4.8 PLT Meeting -- August 25, 2011:

# Postponement of the Project

The PLT met on August 25<sup>th</sup> to discuss the suspension of the project. Project Manager Tyler Weldon explained that the I-70 Silverthorne/Dillon Interchange Project was suspended in order to shift resources to the Twin Tunnels Environmental Assessment Project. While the project has been suspended, however, the team will conclude some detailed-level analysis and compile all analyses completed to date in a report that may be used in the future. All activities were scheduled for completion by November 18<sup>th</sup>. The PLT agreed to reassemble as needed in the meantime, and planned to hold a final meeting in November in conjunction with the finalization of project reports. To communicate to the public the status of the I-70 Silverthorne/Dillon Interchange Project, the team agreed to utilize the project website, the Town of Silverthorne newsletter, and an e-mail distribution to the project stakeholder list (the e-mail distribution did not occur). The team agreed that the website should remain active for the time being. Notice of project suspension was posted to the home page in September. Minutes from the meeting are included in Appendix Section A, page 52.



#### 4.9 Website Update

The I-70 Silverthorne/Dillon Interchange Project website was updated in September 2011 to reflect the postponement of the project. (See Appendix Section E, page 179).

**4.10 PLT Meeting – December 8, 2011:** The PLT met to discuss the draft Detailed-Level Screening Analysis report. Peter Kozinski explained that the project team has been in the process of gathering information and completing the analysis of interchange alternatives and ramp options for the detailed-level analysis. The consultant team has prepared a report summarizing the analyses and findings, as well as the public involvement process. As the analyses were completed, CDOT staff and the consultant team reviewed the findings. Based on that review, the decision was made to call a meeting of the PLT to determine whether the analysis and process should continue to move forward, based on the findings of the detailed-level analysis. Peter indicated that there may be an opportunity to move the study forward, based on the detailed-level analysis. He said CDOT has not made a decision whether to move forward, pending input from its stakeholders. Peter suggested that the PLT review the detail-level analysis and its findings as a group, then determine what the next steps should be. He suggested that the PLT members might want to consult with their respective agencies concerning the future of the study and whether to move forward.

Consultant Alan Eckman reviewed the detailed-level analysis and its preliminary findings, as well as new intersection and ramp options the team developed as part of the analysis. They include interim and ultimate configurations for the SH 9/Wildernest Road intersection and a two-lane Westbound On Ramp.

The PLT reviewed a draft of a matrix of the alternatives and the findings of the analysis, as well as conceptual drawings.

After reviewing and discussing the results of the detailed-level analysis, the PLT felt further consideration should be given to moving forward. If the project moves forward, the consultant team would complete the detailed-level analysis and refine alternatives. Additionally, the public involvement process would continue, including a public meeting.

Thad Noll indicated that Summit County would support moving forward if Silverthorne concurs and its concerns are addressed. Bill Linfield said he would consult with his town manager and council. At Bill's request, the project team agreed to further analyze the impacts the alternatives and options would have on the town's street system.

**4.11 PLT Meeting – January 11, 2012.** The PLT discussed the feedback based on stakeholder discussions concerning the possibility of moving forward with the project. The members reported their feedback was unanimously positive, based on discussions with elected officials, planning commission members and citizens. Bill Linfield reported that the only caveat from Silverthorne is whether the options have significant impact on the town's street system.

The PLT agreed upon the following work plan for the project:

- The consultant team will complete the full evaluation of all alternatives and options, using the 35 criteria developed in conjunction with stakeholders and the public. In addition, the CDOT team will continue to prepare estimates on proposed drainage improvements to the I-70 bridge over the Blue River for further consideration.
- CDOT and the consultant team will meet with FHWA to provide a full update on progress to date, findings of the evaluation and next steps. The parties will discuss whether the project has met the requirements for a Planning and Environmental Linkage study, and discuss the framework of potential next step National Environmental Policy Act (NEPA) clearances.
- The PLT will convene in March to review the evaluation and its findings and determine whether further work is required. If not, the evaluation and its recommendations will be finalized.
- A public meeting will be held Wednesday, June 13 from 5-7 p.m. at the Silverthorne Pavilion to report on the study's findings and recommendations, as well as next steps.

Alan presented additional information from traffic modeling for improvements under consideration for the Wildernest Road/U.S. Hwy. 9 intersection. Additionally, he presented traffic modeling projections for volume to capacity ratios for the Wildernest/SH9 interchange, the westbound/eastbound ramps on the I-70 interchange and the Stephens Road/US 6 intersection. The modeling information will be used for further study and refinement of the alternatives and options under consideration, as well as for potential phasing packages.

**4.12 PLT Meeting – March 15, 2012.** The PLT discussed public outreach leading up to the June 13, 2012 meeting, the purpose of which is to report back the results of the detailed evaluation, recommendations and the next steps in the process. The PLT agreed that a 15-minute presentation combined with an open house would be the appropriate format. Another project will share the meeting time. Tom will prepare a meeting plan for review in April. Elected officials will receive briefings in advance of the public meeting.

Consultant R.A. Plummer explained the overall set of Detailed-Level evaluation tables that used modified CSS criteria and the updated table for the alternatives that uses criteria more closely aligned with the criteria set about one year prior to this PLT meeting.

Brian described how the quantitative criteria has been applied in the Detailed-Level Screening Analysis and talked through the updated table for the alternatives. The PLT made a variety of suggestions to refine the table and the supporting discussions in the Detailed-Level Screening Analysis. Some of the key issues and requested clarifications included:

**4.13 PLT Meeting – May 10, 2012:** *Preparation for June 13 Open House.* Alan summarized the results of the March 29<sup>th</sup> meeting with FHWA. The summary included a review of FHWA's comments on the project and PEL documentation and the team's progress responding to these comments. The goals of the FHWA meeting were as follows:

- To review and clarify FHWA's PEL requirements for the project: What is required to fulfill FHWA's PEL requirements for this project?
- To evaluate PEL and NEPA options and strategies given emerging project outcomes: How can the team streamline and optimize the value of pre-NEPA efforts and the NEPA process given project outcomes and funding conditions?
- To verify FHWA's desired role in the project's PEL process: How does FHWA want to be involved?
- Refer to the State Highway 9 and U.S Highway 6 Improvement Project at the Interstate 70 Interchange, March 29, 2012, FHWA Meeting Minutes for additional details.

The PLT reviewed the proposed June 13<sup>th</sup> Public Meeting materials, timeline, room layout, boards and PowerPoint presentation. Minor and editorial comments were suggested. Alan will make sure the recommended changes are incorporated into the final meeting documents.

The PLT also discussed the letter to be sent to key resource agencies along with the Environmental Resource Analysis, and the logistics for signing and sending the letter to the recipients. Alan will make sure the recommended changes are incorporated into the final letter and attachments.

#### 4.14 Elected Officials Briefing

Elected officials from the Dillon Town Council, Silverthorne Town Council and Summit County Commissioners were briefed at their meetings by CDOT May and June of 2012. This activity occurred prior to the June public meeting.

#### **4.15 Public Open House**

The Project Team held a Public Open House on June 13, 2012.

The purpose of this meeting was to:

- CLARIFY THE PROCESS AND OUTCOMES: Communicate what's needed and why, how the alternatives and options were develop and how did they compare, as well as the next steps.
- SHARE RESULTS: Provide members of the public and consulting agencies with an overview of the results of the detailed evaluation of alternatives and the recommended alternatives.
- ANSWER QUESTIONS: What's missing or needs to be refined?
- PROVIDE INFORMATION: Provide an overview of other Summit County projects.
- SET EXPECTATIONS: There are next steps in the process to further refine the design.

The meeting was held at the Silverthorne Pavilion from 5-7 p.m. A total of 28 people signed in. The public open house was conducted in an open-house format consisting of three project stations — process and schedule, proposed improvements, and comments. A total of 12 display boards were shown and stations were staffed by project team members who helped explain information, answer questions, and encourage members of the public to submit comments. Included was a video simulation of how the proposed improvements would function, including a "drive through" simulation of the diverging diamond interchange.

All applicable materials related to this meeting, including presentation boards and handouts are included in Appendix Section K, page 363.

# 4.15.1 June 13, 2012 Public Open House Stations and Display Boards

The project team presented the following materials during the open house, which are available in Appendix Section K, page 372.

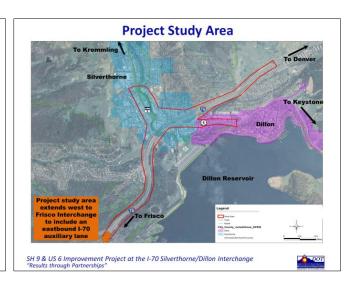
• Station 1: Process/Schedule – The process and schedule station provided participants an overview of the project study area, issues addressed by the project, the project evolution and CSS Process, the Evaluate Phase, and evaluation criteria. The following boards were displayed:

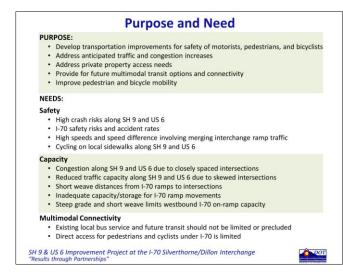
# **WELCOME**

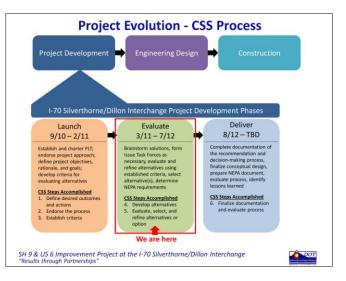
This is the Public Meeting for the SH 9 & US 6
Improvement Project at the I-70
Silverthorne/Dillon Interchange

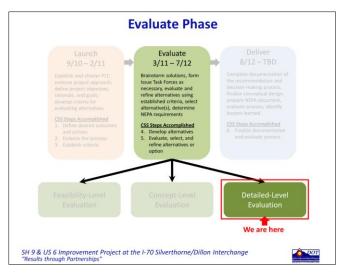
There is also information about other CDOT Projects in Summit County





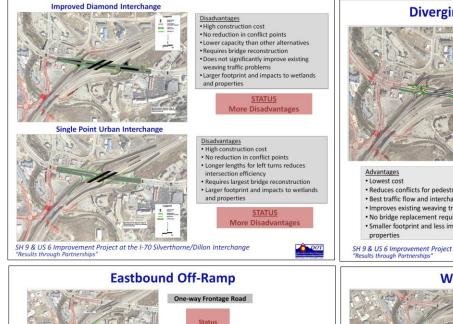




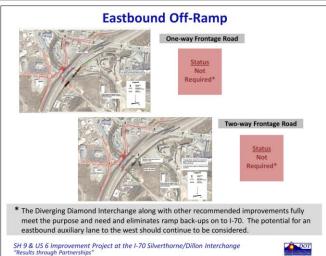


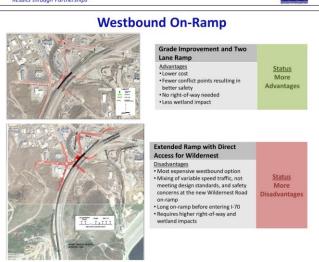


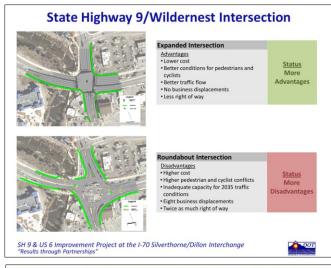
• Station 2: Proposed Improvements – This station provided information on the proposed improvements and how they would address the concerns identified in the Purpose and Need. The following boards were displayed:













**How the Recommended Package of Improvements** 







• **Station 3: Public Comments** – Comment forms were available on a table near the exit, with writing instruments. Three forms were submitted and the following verbatim comments were received:

**Leah Girvin -** <u>leahgirvin@hotmail.com</u>: Really like the proposed plans and the DDI. Agree that wildlife crossings need to be considered. Protect water quality.

**Tom Kuehler**—<u>TomKuehler@gmail.com</u>: Please consider texturing/molding panels used to create elevated roadway. Perhaps cobble/stone faux molds that could be used to look like stone masonry. This would be 1<sup>st</sup> class and fit in with our mountain culture theme/environment. I would not recreate what was done west of Aspen on Hwy 82. A full regenerative restoration should take place where old roadway is converted to a recreational path; natives trees, shrubs, and forest.

Wendy Magwire, <a href="wmagwire@fs.fed.us">wmagwire@fs.fed.us</a> USDA Forest Service, Glenwood Springs: Please consider including some easy design measures into all/any of your construction projects that would benefit wildlife. Wildlife crossings don't have to be big projects focused on large mammals like lynx, bear, or elk. Even busy traffic intersections can be designed to allow small mammals like raccoons, skunks, weasels, etc to avoid collision with vehicles and safely move through even developed landscapes like housing developments and shopping areas and highway on/off ramps. Usually these measures are simple and don't cost a lot. For example, if culverts or other features are being designed to allow water flow, these culverts can be designed to allow wildlife movement through them. For example: Make culverts large enough to allow daylight to shine through to better entice wildlife use. Use bottomless arch culverts so that drainage substrate (creek bed, cobble, gravel) remains, promoting wildlife movement along the drainage (even if water drainage is ephemeral or intermittent). Use wide enough culverts that allow dry land on one or both sides of the drainage to accommodate terrestrial wildlife movement. You can also place boulders in culverts to provide dry substrate within the drainage bottom. There are many examples of simple yet strongly positive effects for wildlife. Thanks for the opportunity to comment.

#### 4.15.2 Public Notification of the Public Open House

The public was notified of the public open house via the following channels. (All applicable materials are included in Appendix Section K, page 363).

- Postcard invitations mailed to 750 stakeholders (the stakeholder list and business lists with duplicates removed)
- An E-mail invitation sent via CDOT Gov Delivery, as well as a second email with a video
  explaining the purpose of the meeting and showing a simulation of how vehicles would travel
  through the proposed diverging diamond interchange improvements. The video was viewed
  well over 200 times prior to the meeting.
- Notice on the I-70 Silverthorne/Dillon project website
- Notice on the Town of Silverthorne and the Town of Dillon websites
- An advertisement in the *Summit Daily News*, which ran June 6, 12 and 13 (English and Spanish language)
- A calendar alert distributed May 15, and a news release distributed May 30 to:
  - o The Denver Post

- Summit Daily News
- o KYSL 93.1 & 93.9 FM
- o KSMT 102.1 & 102.7 FM
- o KSKE 95.3, 97.5 & 101.7 FM